



AHWP 30 July

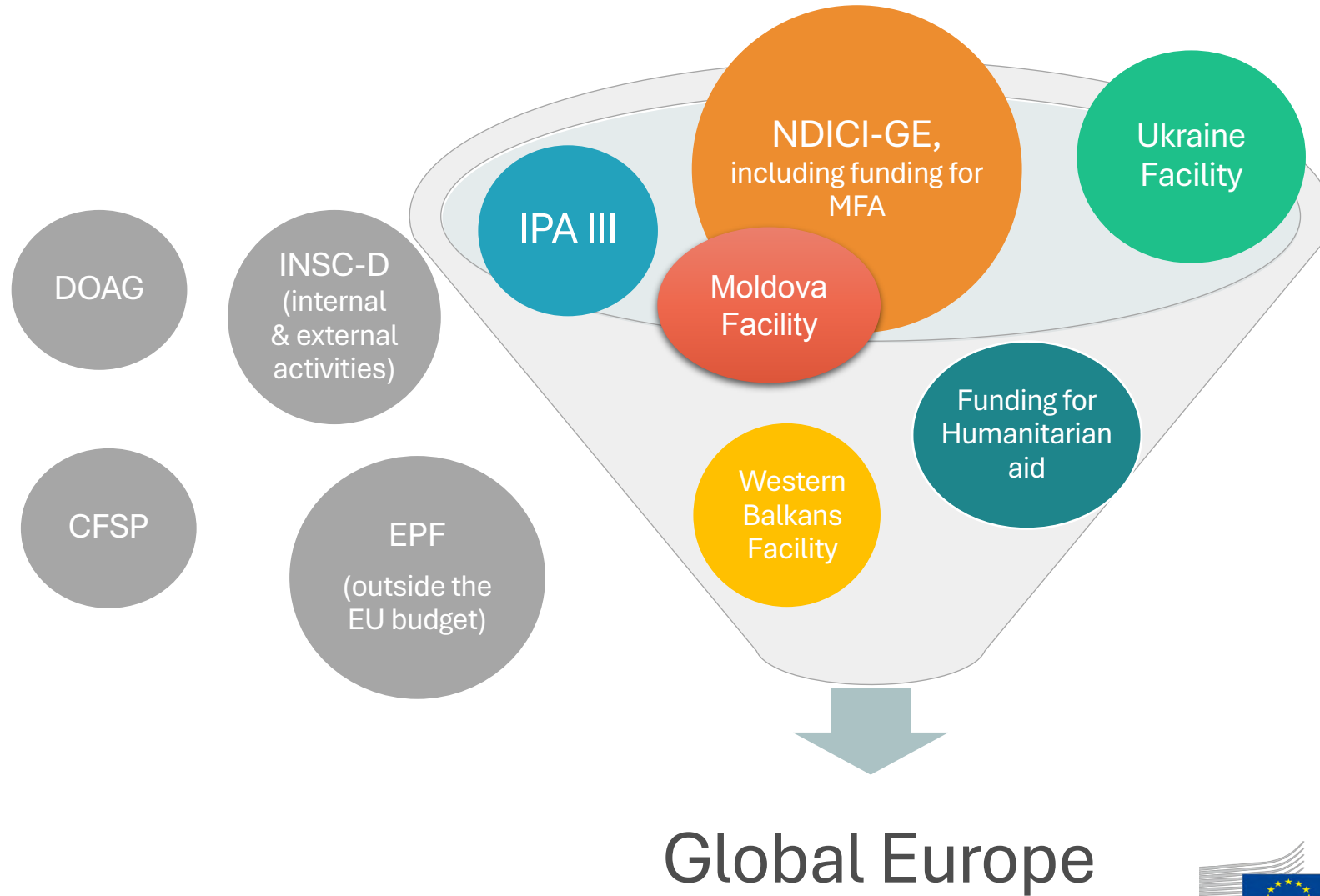
Global Europe

Multiannual Financial Framework 2028-2034

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Simplification



Coherence

Complementarity

- Geographic programmes
- Non-programmable actions for each pillar
- Global actions

Dedicated global pillar

- Global programmes
- International initiatives, including with UN

Stronger link Internal/External

- Migration
- Connectivity
- Energy security
- Critical raw materials
- Climate resilience

Team Europe approach

- Coordination with MS
- European Financial Institutions
- Export credit agencies

Flexibility and predictability

Flexibility

Emerging challenges and priorities cushion

Unprogrammable actions

Lighter and more flexible programming

Carry-overs, reflows, surpluses and budgetary transfers within and between pillars

Predictability

Indicative amount per pillar

Multi-annual programmes

At least 90% of expenditure to fulfil ODA criteria

Global Europe Regulation - structure

TITLE I: General Provisions (Article 1 - 12)

- Definitions, scope and structure, objectives, coherence, budget, general principles

TITLE II: Implementation of the instrument

○ **Chapter I: General programming provisions (Article 13 - 17)**

- Provisions on multiannual programming, principles for geographic programmes, the content of programming documents, and the procedure for adopting them

○ **Chapter II: Action plans, measures and implementation principles (Article 18 - 22)**

- The action plans and measures which can be adopted, and the respective procedures. Article 22 contains provisions on flexibilities.

○ **Chapter III: Implementation toolbox (Article 23 - 28)**

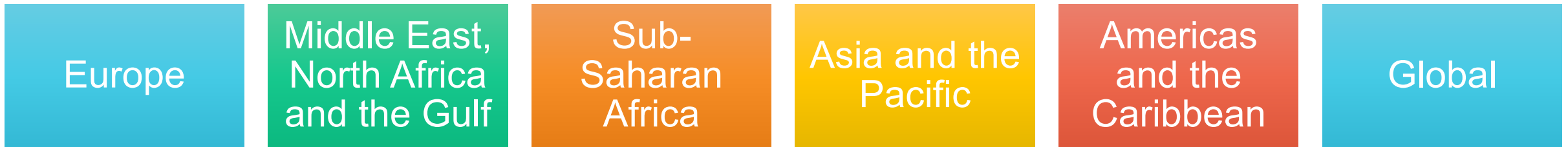
- Available tools to deliver against the objectives of the Instrument, notably budgetary guarantees, blending and financial assistance.

TITLE III: Final Provisions (Article 29 - 35)

- Delegation of powers, committee procedure, transitional procedures, EEAS clause, and entry into force
- Implementing rules for the Europe pillar: common rules for pre-accession assistance and facility-type performance-based plans

General Provisions – Scope and structure (Art 3)

Global Europe is structured around 6 pillars: 5 geographic pillars and 1 global pillar



Geographic pillars encompass:

- programmable actions at country, multi-country, regional and trans-regional level.
- non-programmable actions at country, multi-country, regional and trans-regional level, through the following components:
 - humanitarian aid; macro-financial assistance; resilience; competitiveness; crisis, peace and foreign policy needs.

The Global pillar encompasses:

- programmable actions at global level.
- non-programmable actions at global level, through the following components:
 - humanitarian aid; resilience; competitiveness; and crisis, peace and foreign policy needs.

General Provisions – Objectives and principles

GENERAL OBJECTIVES – Article 4

Uphold and promote the Union's values and interests worldwide

Contribute to the promotion of multilateralism and a rules-based international order

Achievement of the international commitments and objectives

Promote stronger mutually beneficial partnerships with partner countries

GENERAL PRINCIPLES – Article 9

Concentrate means where they can make the most transformational impact

Engage in contexts experiencing extremely high levels of fragility, conflict areas, and other complex settings

Promote, develop and consolidate the principles of democracy, good governance, the rule of law and respect for human rights and fundamental freedoms

Apply a human rights-based approach guided by the principles of 'leaving no one behind', equality, non-discrimination on any grounds

promote gender equality and girls' and women's empowerment and prevent and fight violence against women and domestic violence

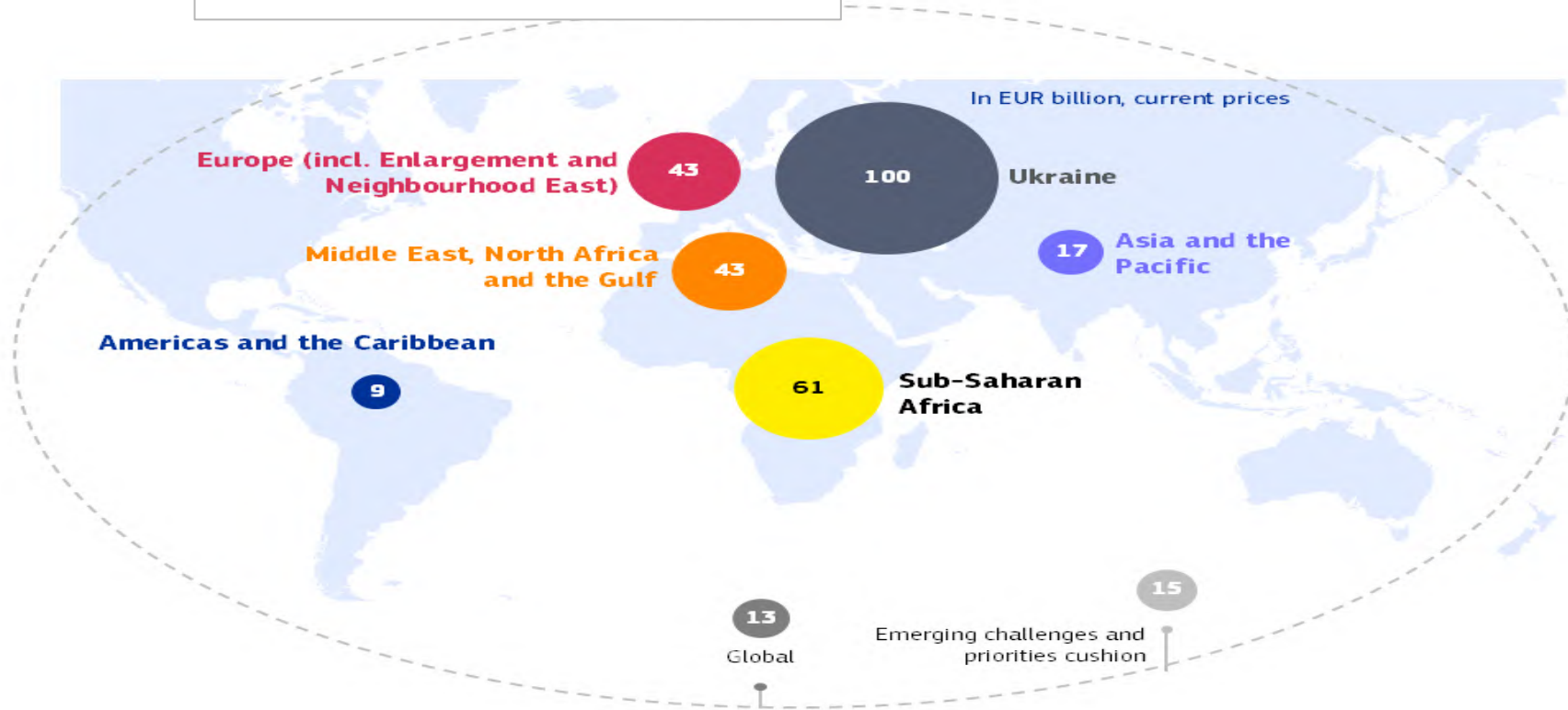
Cooperation shall be based on development effectiveness principles

The Commission shall ensure that relevant stakeholders of partner countries, including civil society organisations and local authorities, are duly consulted and have timely access to relevant information

Financial framework

EUR 200 billion for Global Europe,
including an indicative amount of
EUR 25 billion for HUMA

EUR 100 billion Ukraine
Reserve



Financial framework – Ukraine Reserve

- **Maximum amount** made available to Ukraine, in the form of loans and / or other financial resources (incl. non-repayable support, financial instruments and provisioning of the budgetary guarantee) **set at EUR 100 billion**.
 - **Up to EUR 100 billion of financial resources** sourced from the Ukraine Reserve **over and above the MFF ceilings** and mobilised through the annual budget procedure.
 - **Loans to Ukraine backed by the headroom** (no provisioning rate) for up to EUR 100 billion.
- **Support to Ukraine in the form of a budgetary guarantee up to EUR 48 billion** (provisioned from the Ukraine Reserve at a rate initially set at 70%)
- Financial resources of the Ukraine Reserve may be used to provide support to Ukraine under INSC-D.

General programming provisions

General programming approach (Article 13)

- Programming documents shall provide a coherent framework for cooperation between the Union, partner countries or regions and other partners.
- The Commission shall consult other donors and actors, including local authorities, representatives of civil society and the private sector, where relevant.
- The Commission shall inform the European Parliament and the Council about the outcome of the consultations.

Geographic programming documents (Article 15)

- Multiannual country, multi-country, regional or trans-regional indicative programmes
- These shall set out the priority areas selected for Union financing, the specific objectives and, where appropriate, the indicative financial allocations and the methods of implementation

Global programming documents (Article 16)

- Multiannual indicative programmes setting out the Union's strategy, the priorities selected for Union financing, the specific objectives and the indicative financial allocations
- Where applicable, resources and intervention priorities shall be laid down for participation in global initiatives



Action plans, measures and implementation principles

- **Article 18 – Action Plans and Measures**

- Commission adopts annual/multiannual action plans and various measures, specifying objectives, expected results, activities, budget, and implementation methods.
- Actions funded by programmable amounts are based on programming documents.
- Individual measures can be adopted independently of action plans in some cases.
- Special measures can be adopted in response to unforeseen circumstances.
- Exceptional assistance measures (for crises, peace and foreign policy needs) up to 18 months (with possibility to extend).

- **Article 19 – Adoption of action plans and measures**

- Plans and measures are adopted through implementing acts, following an examination procedure.
- Simplified procedure (Commission informs Parliament and Council) for actions with small budgets, technical amendments and interest rate/borrowing cost subsidies linked to financial assistance
- In urgent situations (e.g., crises), immediate adoption of plans/measures is possible.

Action plans, measures and implementation principles

- **Article 20 – Eligibility rules**
 - Generally, eligible participants in procurement/grants must be from: MS/OCTs, EEA, accession/candidate countries, certain developing and partner countries, countries with reciprocal access.
 - Products may originate from any country.
 - Implementing partners in indirect management may use their own rules in addition to Commission rules.
 - Eligibility rules can be restricted or extended on a case-by-case basis, e.g., based on EU strategic interests.
- **Article 21 – Excluded Activities**
 - No funding for actions violating human rights in partner countries.
- **Article 22 – Financial Rules**
 - Automatic carry over of appropriations to year N+1, as under NDICI-GE.
 - Provisioning surpluses and reflows from financial instruments will remain in the Instrument.
Reflows/surpluses from legacy instruments can also be re-used.
 - Decommitments will follow the general rules set in the MFF Regulation.
 - Multi-year projects allowed with annual instalments.

Implementation toolbox

- **Article 23 – Implementation and forms of Union funding**
 - Direct and indirect management.
 - Grants (incl. civil society support), procurement, budget support, loans, budgetary guarantees, financial instruments, blending, and trust funds.
 - Direct grants (without calls) are allowed e.g., in urgent or high-risk contexts to companies from MS if in the strategic interest of the EU.
 - European preference for indirect management.
- **Article 24-25 – Budgetary guarantees and financial assistance**
 - Maximum amount of EUR 95 billion of budgetary guarantee, financial assistance (MFA and policy-based loans) and Euratom loans – excluding Ukraine.
 - Provisioning rates like under NDICI-GE: between 9% and 50% depending on the operations; 9% for sovereign risks.
 - Provisioning rates to be reviewed every year and in line with the risk management framework.
 - Full open architecture model.
 - Global Europe Investment Board to provide strategic and operational guidance to the Commission.

Implementation toolbox

- **Article 26 – Implementation of policy-based loans**
 - Commission implementing decision to make loans available to partner countries.
 - Loan agreements specify amount, timing, conditions, and possible pre-financing.
- **Article 27 – Capital participation in development finance institutions**
 - Possibility to finance capital endowment of European and other development finance institutions
- **Article 28 – Cross-Border Cooperation**
 - Support cooperation across external borders.
 - Europe and Middle East, North Africa and the Gulf pillars may contribute to cross-border cooperation co-financed by National and Regional Partnerships Regulation
 - Allocate up to 3% of Europe pillar envelope.



Thank you

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